
Factors Driving Housing Instability and Homelessness

Homelessness is the most extreme form of poverty, and those who are at the greatest risk of experiencing poverty are children. In New York City, one out of every four children (24%) lives in poverty—a fact that reflects the numerous economic and educational challenges faced in neighborhoods across the city.

While section 2 focuses on the community-level differences in the primary reason for shelter entry, section 3 uses 2013 U.S. Census Bureau data to explore the many underlying factors that contribute to a family’s risk for homelessness and lead to chronic housing instability, pressuring families into the shelter system repeatedly. It begins by looking at the geographic concentration of severe rent burden in the city and then moves on to explore other community-level indicators of risk such as unemployment and low-wage employment, low educational attainment, severe rent burden, and overcrowding.

Note: Information is provided both in chart form and as maps to enable comparisons by community as well as the exploration of larger geographic patterns.

Key Findings

The ten City Council districts with the largest number of children living in poverty were: Districts 8, 14, 15, 16, 17, and 18, encompassing **East Harlem** and all of the **south and central Bronx**, and Districts 36, 37, 38, and 42, including areas of **Bushwick, Brownsville, Sunset Park, Red Hook, Bedford-Stuyvesant**, and **East New York**. Over 70,000 children lived in poverty in these districts combined.

Mott Haven/Hunts Point, Morrisania/East Tremont, University Heights, Concourse/Highbridge, East New York, Brownsville, and Bedford-Stuyvesant (B01/B02, B03/B06, B04, B05, K03, K05, and K16) ranked in the top ten community districts for both shelter entry rate and the number of single mothers in poverty with children under the age of five.

In roughly two-thirds of all City Council districts, the most common level of educational attainment was a high school diploma or less.

In 39 out of 51 City Council districts, 30% or more of residents were working in a low-wage occupation earning a median income of less than \$28,000 a year.

In the seven poorest community districts, families earning the median income while severely rent burdened, paying 50% or more of their income in rent, were left with only \$1,250 each month to pay for all other expenses including food, transportation, child care, healthcare, and clothing. These community districts included: **Mott Haven/Hunts Point, Concourse/Highbridge, Morrisania/East Tremont, and University Heights** in the south Bronx, and **Brownsville** in Brooklyn (B01/B02, B03/B06, B04, B05, and K16).

While the factors that drive homelessness are present in every community, a small number of communities in the Bronx and Brooklyn are predominantly affected. Solutions should be locally tailored.

Severe Rent Burden and Income in New York City Community Districts

Across New York City, the median income was \$52,259. Among renters, 28% were severely rent burdened, paying 50% of their income or more in rent.

In the seven community districts with the lowest median incomes, including **Mott Haven/Hunts Point, Concourse/Highbridge, Morrisania/East Tremont, and University Heights** in the Bronx and **Brownsville** in Brooklyn (B01/B02, B03/B06, B04, B05, and K16), families who were earning the median income and severely rent burdened only had \$1,250 per month left over to pay for all other expenses including food, healthcare, transportation, child care, and clothing.

Severe rent burden places families in some communities at a greater risk for homelessness than others because the amount of money a family has to live on each month once the rent is paid varies widely due to income.

Income and Severe Rent Burden, by Community District

Median Household Income and Number of Households Spending 50% or More of Income on Rent

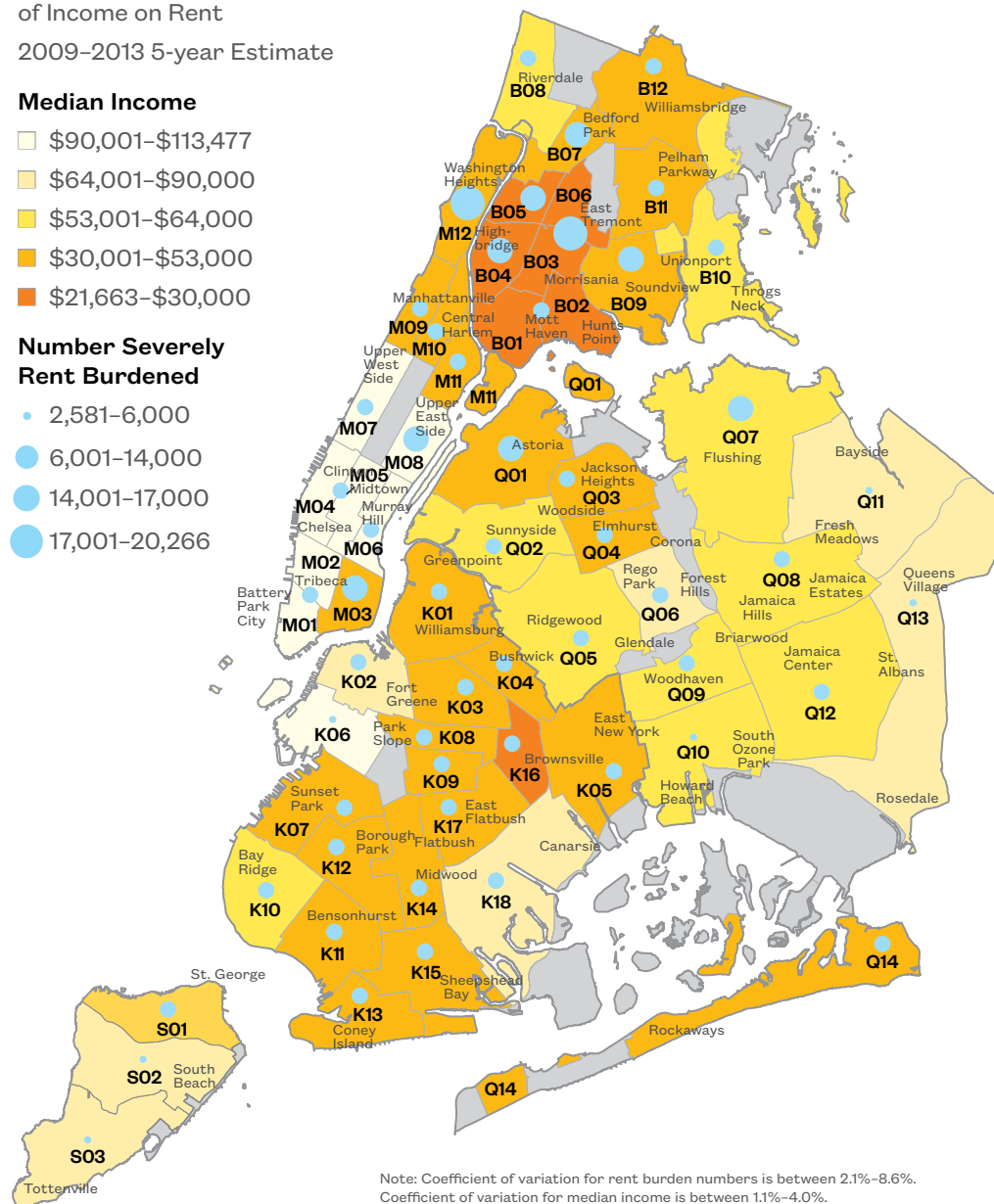
2009–2013 5-year Estimate

Median Income

- \$90,001–\$113,477
- \$64,001–\$90,000
- \$53,001–\$64,000
- \$30,001–\$53,000
- \$21,663–\$30,000

Number Severely Rent Burdened

- 2,581–6,000
- 6,001–14,000
- 14,001–17,000
- 17,001–20,266



Note: Coefficient of variation for rent burden numbers is between 2.1%–8.6%. Coefficient of variation for median income is between 1.1%–4.0%.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.

Income and Severe Rent Burden, by Community District

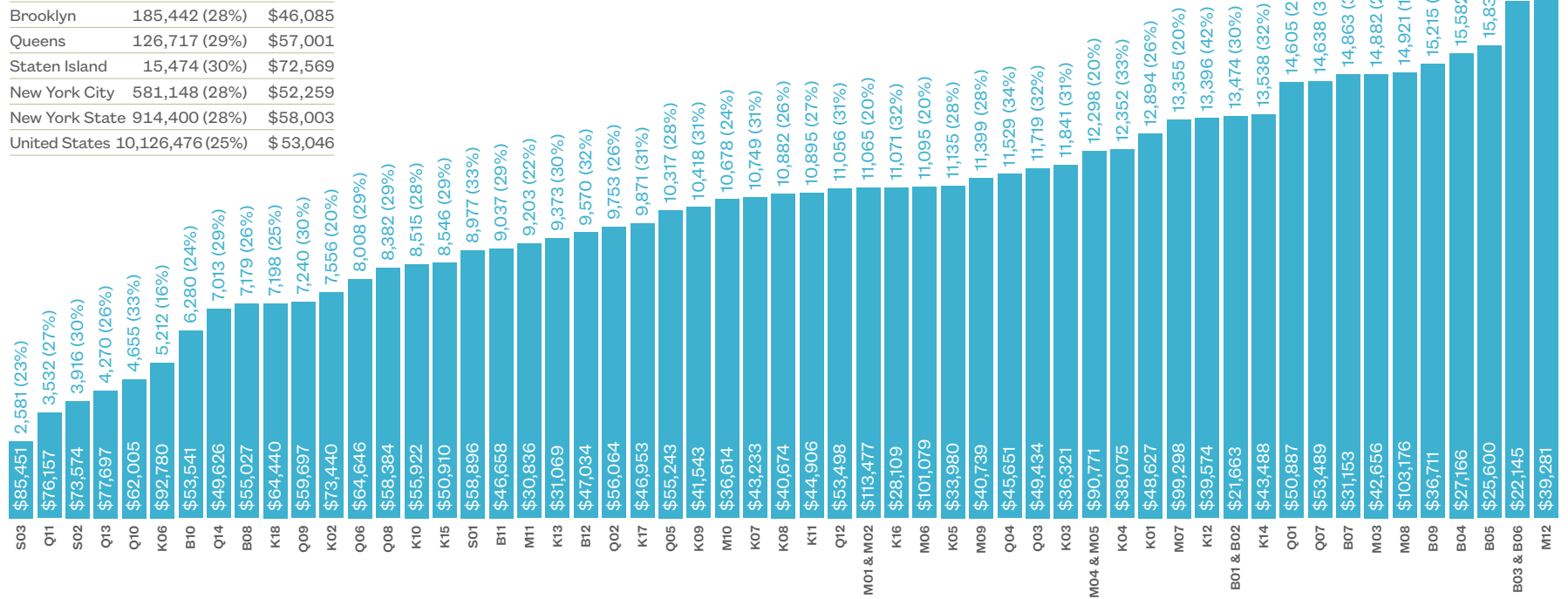
Median Household Income and Number (%) of Households Spending 50% or More of Income on Rent

2009–2013 5-year Estimate

	Number Severely Rent Burdened (%)	Median Income
Manhattan	129,162 (23%)	\$69,659
Bronx	124,353 (32%)	\$34,388
Brooklyn	185,442 (28%)	\$46,085
Queens	126,717 (29%)	\$57,001
Staten Island	15,474 (30%)	\$72,569
New York City	581,148 (28%)	\$52,259
New York State	914,400 (28%)	\$58,003
United States	10,126,476 (25%)	\$ 53,046

Note: Community district maps and tables were created using five-year estimates in order to allow for comparison across multiple geographic levels.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.



Community Districts and Select Neighborhoods

Manhattan

M01 & M02
Tribeca/Greenwich Village

M03
Lower East Side

M04 & M05
Chelsea/Clinton/Midtown

M06
Murray Hill/Stuyvesant

M07
Upper West Side

M08
Upper East Side

M09
Manhattanville

M10

Central Harlem

M11

East Harlem

M12

Washington Heights

Bronx

B01 & B02
Mott Haven/Hunts Point

B03 & B06
Morrisania/East Tremont

B04

Concourse/Highbridge

B05

University Heights

B07

Bedford Park

B08

Riverdale

B09

Unionport/Soundview

B10

Throgs Neck

B11

Pelham Parkway

B12

Williamsbridge

Brooklyn

K01

Williamsburg/Greenpoint

K02

Fort Greene/Brooklyn Heights

K03

Bedford-Stuyvesant

K04

Bushwick

K05

East New York

K06

Park Slope

K07

Sunset Park

K08

Crown Heights North

K09

Crown Heights South

K10

Bay Ridge

K11

Bensonhurst

K12

Borough Park

K13

Coney Island

K14

Flatbush/Midwood

K15

Sheepshead Bay

K16

Brownsville

K17

East Flatbush

K18

Canarsie

Queens

Q01

Astoria

Q02

Sunnyside/Woodside

Q03

Jackson Heights

Q04

Elmhurst/Corona

Q05

Ridgewood/Glendale

Q06

Rego Park/Forest Hills

Q07

Flushing

Q08

Fresh Meadows/Briarwood

Q09

Woodhaven

Q10

Howard Beach

Q11

Bayside

Q12

Jamaica/St. Albans

Q13

Queens Village

Q14

The Rockaways

Staten Island

S01

St. George

S02

South Beach

S03

Tottenville

Overcrowding in New York City Community Districts

More than one occupant per living space constitutes overcrowding (not including bathrooms or most kitchens). However, in many cases much more severe overcrowding takes place. Across New York City the average rate of overcrowding was 11%. By community district, overcrowding ranged from a low of 3% in the **Throgs Neck** neighborhood of the Bronx (B10) to a high of 25% in **Jackson Heights**, Queens (Q03).

Four community districts had overcrowding rates that were 22% or higher. These Districts included **Sunset Park** and **Borough Park** in Brooklyn (K07 and K12), and **Elmhurst/Corona** and **Jackson Heights** in Queens (Q03 and Q04).

Overcrowding could indicate that families are living doubled up, which is the most frequently reported situation for families with children prior to entering shelter.¹

¹ National Alliance to End Homelessness, *State of Homelessness 2012—Chapter Three: Demographics of Homelessness*, January 17, 2012.

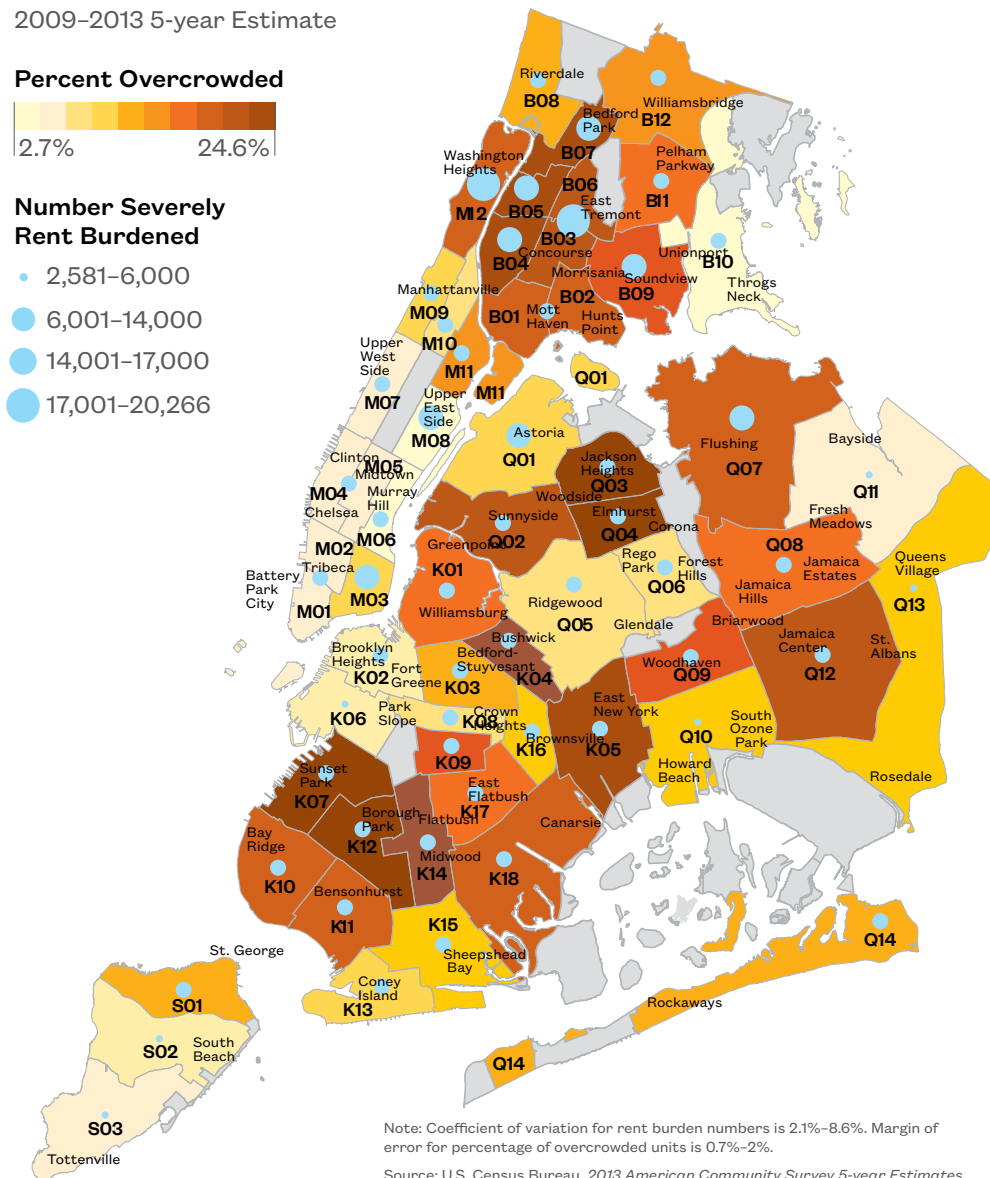
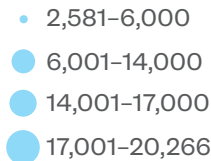
Severe Rent Burden and Overcrowding, by Community District

Number of Households Spending 50% or More of Income on Rent and Percent of Rental Units with More than One Person per Room
2009–2013 5-year Estimate

Percent Overcrowded



Number Severely Rent Burdened



Note: Coefficient of variation for rent burden numbers is 2.1%–8.6%. Margin of error for percentage of overcrowded units is 0.7%–2%.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.

Overcrowding, by Community District

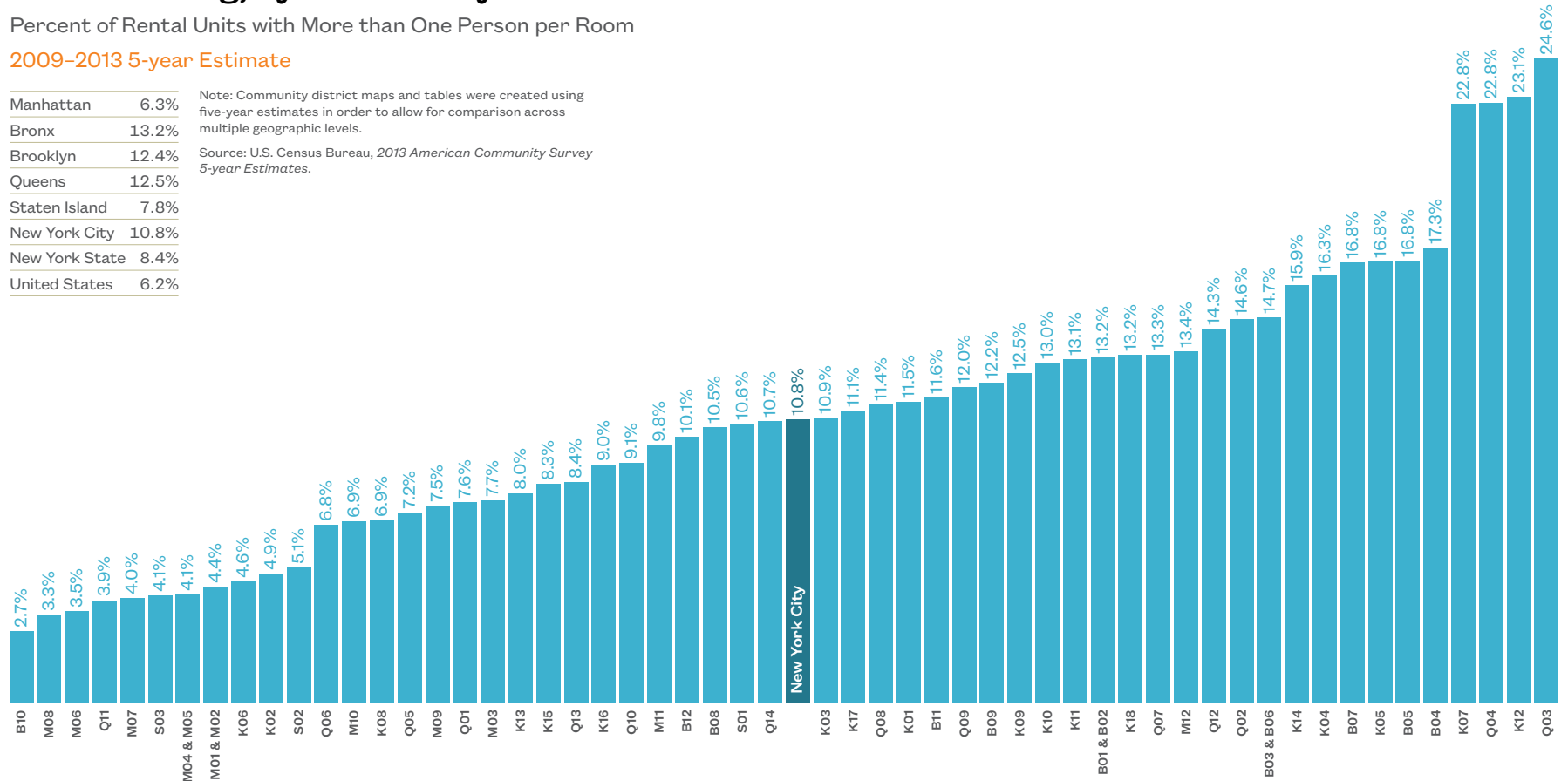
Percent of Rental Units with More than One Person per Room

2009–2013 5-year Estimate

Manhattan	6.3%
Bronx	13.2%
Brooklyn	12.4%
Queens	12.5%
Staten Island	7.8%
New York City	10.8%
New York State	8.4%
United States	6.2%

Note: Community district maps and tables were created using five-year estimates in order to allow for comparison across multiple geographic levels.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.



Community Districts and Select Neighborhoods

Manhattan

- M01 & M02**
Tribeca/Greenwich Village
- M03**
Lower East Side
- M04 & M05**
Chelsea/Clinton/Midtown
- M06**
Murray Hill/Stuyvesant
- M07**
Upper West Side
- M08**
Upper East Side
- M09**
Manhattanville

M10

- Central Harlem
- M11**
East Harlem
- M12**
Washington Heights
- Bronx**
- B01 & B02**
Mott Haven/Hunts Point
- B03 & B06**
Morrisania/East Tremont
- B04**
Concourse/Highbridge
- B05**
University Heights

B07

- Bedford Park
- B08**
Riverdale
- B09**
Unionport/Soundview
- B10**
Throgs Neck
- B11**
Pelham Parkway
- B12**
Williamsbridge

Brooklyn

- K01**
Williamsburg/Greenpoint
- K02**
Fort Greene/Brooklyn Heights
- K03**
Bedford-Stuyvesant
- K04**
Bushwick
- K05**
East New York
- K06**
Park Slope
- K07**
Sunset Park

K08

- Crown Heights North
- K09**
Crown Heights South
- K10**
Bay Ridge
- K11**
Bensonhurst
- K12**
Borough Park
- K13**
Coney Island
- K14**
Flatbush/Midwood
- K15**
Sheepshead Bay

K16

- Brownsville
- K17**
East Flatbush
- K18**
Canarsie
- Queens**
- Q01**
Astoria
- Q02**
Sunnyside/Woodside
- Q03**
Jackson Heights
- Q04**
Elmhurst/Corona

Q05

- Ridgewood/Glendale
- Q06**
Rego Park/Forest Hills
- Q07**
Flushing
- Q08**
Fresh Meadows/Briarwood
- Q09**
Woodhaven
- Q10**
Howard Beach
- Q11**
Bayside

Q12

- Jamaica/St. Albans
- Q13**
Queens Village
- Q14**
The Rockaways
- Staten Island**
- S01**
St. George
- S02**
South Beach
- S03**
Tottenville

Low-Wage Employment in New York City Council Districts

Over one-third of employed New Yorkers were in low-wage occupations earning below \$28,000 per year. This ranged from 16% on the **Upper West Side** of Manhattan (District 6) to 54% in the **Fordham/Morris Heights** area of the Bronx (District 14).

In 39 out of 51 City Council districts, 30% or more of residents were working in a low-wage occupations.

In the top ten City Council districts, between 44% and 54% of all people working were employed in low-wage occupations. These City Council districts included **East Harlem**; all of the **south and central West Bronx**; **Flushing, Corona, Jackson Heights, and Elmhurst** in Queens; and **Sunset Park, Bushwick, and Red Hook** in Brooklyn (Districts 8, 14, 15, 16, 17, 20, 21, 25, 37, and 38).

Low-wage employment is a significant contributor to housing instability and homelessness, particularly in areas such as the south and central West Bronx that also struggle with high rates of unemployment.

Low-Wage Occupations, by City Council District

Number and Percent of Employed People Working in Low-Wage Occupations (Median Income Less than \$28,000 per Year)

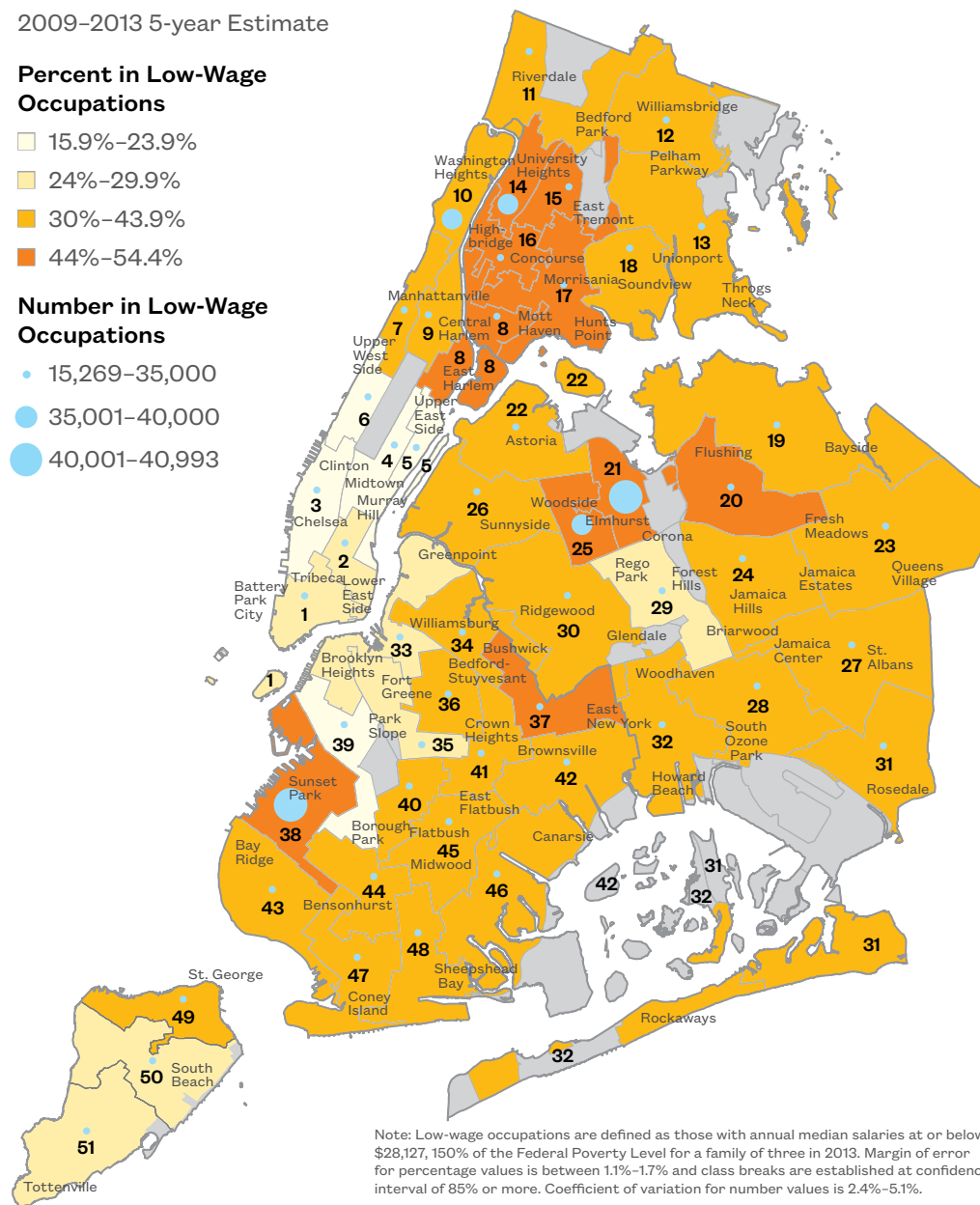
2009–2013 5-year Estimate

Percent in Low-Wage Occupations

- 15.9%–23.9%
- 24%–29.9%
- 30%–43.9%
- 44%–54.4%

Number in Low-Wage Occupations

- 15,269–35,000
- 35,001–40,000
- 40,001–40,993



Note: Low-wage occupations are defined as those with annual median salaries at or below \$28,127, 150% of the Federal Poverty Level for a family of three in 2013. Margin of error for percentage values is between 1.1%–1.7% and class breaks are established at confidence interval of 85% or more. Coefficient of variation for number values is 2.4%–5.1%.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.

Low-Wage Occupations, by City Council District

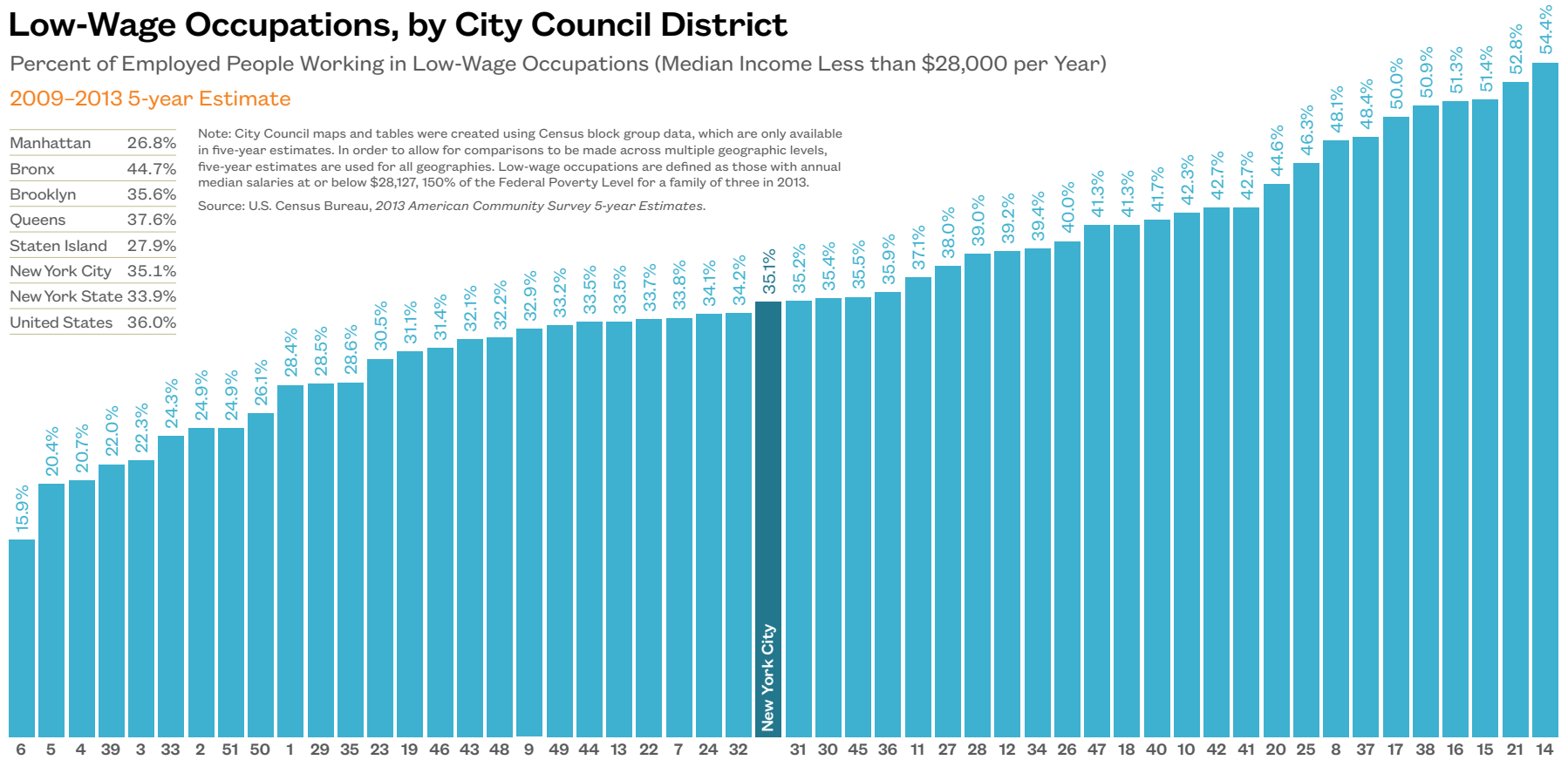
Percent of Employed People Working in Low-Wage Occupations (Median Income Less than \$28,000 per Year)

2009–2013 5-year Estimate

Manhattan	26.8%
Bronx	44.7%
Brooklyn	35.6%
Queens	37.6%
Staten Island	27.9%
New York City	35.1%
New York State	33.9%
United States	36.0%

Note: City Council maps and tables were created using Census block group data, which are only available in five-year estimates. In order to allow for comparisons to be made across multiple geographic levels, five-year estimates are used for all geographies. Low-wage occupations are defined as those with annual median salaries at or below \$28,127, 150% of the Federal Poverty Level for a family of three in 2013.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.



City Council Districts and Select Neighborhoods

District 1 Battery Park, Wall Street, Tribeca, Two Bridges, Bowery	District 8 El Barrio/East Harlem, South Bronx	District 15 Fordham, Bathgate, Bronxdale, Van Nest, Mount Hope	District 21 Elmhurst, East Elmhurst, Corona, Jackson Heights	District 27 St. Albans, Hollis, Cambria Heights, Queens Village, Addisleigh Park	District 33 Brooklyn Heights, DUMBO, Williamsburg, Greenpoint, Boerum Hill	District 39 Cobble Hill, Carroll Gardens, Columbia Waterfront, Gowanus	District 46 Flatlands, Georgetown, Marine Park, Bergen Beach, Mill Basin
District 2 Lower East Side, East Village, Gramercy Park, Rosehill, Kips Bay	District 9 Central Harlem, Morningside Heights, Upper West Side, East Harlem	District 16 West Bronx, Morrisania, Highbridge, Melrose	District 22 Astoria, Woodside, East Elmhurst, Jackson Heights	District 28 Jamaica, South Jamaica, South Ozone Park, Springfield Gardens	District 34 Williamsburg, Bushwick, Ridgewood	District 40 Prospect-Lefferts, Flatbush, Kensington, Ditmas Park	District 47 Bensonhurst, Gravesend, Sea Gate, Coney Island
District 3 Soho, West Village, Chelsea, Clinton	District 10 Washington Heights, Inwood, Marble Hill	District 17 Melrose, Longwood, Hunts Point, Morrisania, Crotona Park East	District 23 Bayside Hills, Bellerose, Douglaston, Floral Park, Fresh Meadows	District 29 Rego Park, Forest Hills, Kew Gardens, Richmond Hill	District 35 Clinton Hill, Prospect Heights, Crown Heights	District 41 Bedford-Stuyvesant, Ocean Hill-Brownsville, East Flatbush	District 48 Brighton Beach, Brightwater Towers, Luna Park, Madison
District 4 Upper East Side, Central Park South, Grand Central, Tudor City	District 11 Bedford Park, Kingsbridge, Norwood, Riverdale	District 18 Parkchester, Soundview, Castle Hill, Harding Park, Clason Point	District 24 Kew Gardens Hill, Pomonok, Utopia, Briarwood	District 30 Maspeth, Ridgewood, Glendale, Middle Village, Richmond Hill	District 36 Bedford-Stuyvesant, Northern Crown Heights	District 42 East New York, Starrett City	District 49 St. George, Tompkinsville, Stapleton, Snug Harbor, Livingston
District 5 Yorkville, Lenox Hill, Roosevelt Island, Sutton Place	District 12 Wakefield, Williamsbridge, Edenwald, Fishbay, Baychester	District 19 Bayside, Whitestone, Auburndale, College Point, Little Neck	District 25 Jackson Heights, Elmhurst	District 31 Laurelton, Rosedale, Springfield Gardens, Bayswater	District 37 Bushwick, Cypress Hills, City Line, Oceanhill-Brownsville	District 43 Bay Ridge, Bensonhurst, Dyker Heights, Bath Beach	District 50 Arden Heights, Annadale, Westerleigh, Oakwood Heights, Oakwood Beach
District 6 Upper West Side	District 13 Pelham Parkway, Pelham Bay, Country Club, City Island	District 20 Flushing, Queensboro Hill, Mitchell Gardens, Kissena Park	District 26 Woodside, Sunnyside, Long Island City, Astoria	District 32 Belle Harbor, Breezy Point, Broad Channel, Hamilton Beach	District 38 Red Hook, Sunset Park, Windsor Terrace	District 44 Borough Park, Midwood, Bensonhurst	District 51 Arden Heights, Annadale, Bay Terrace, Tottenville, Oakwood
District 7 Manhattan Valley, Morningside Heights, Manhattanville	District 14 Fordham, Kingsbridge, Morris Heights, West Bronx						

Unemployment in New York City Council Districts

The unemployment rate ranged by City Council district from 5% on the **Upper East Side** of Manhattan (District 4) to 19% in the **Fordham/Morris Heights** area of the Bronx (District 14) in 2013. During the same period the rate was 11% citywide.

The top five City Council districts for highest unemployment were Districts 14, 15, 16, and 17 in the **south and central West Bronx**, and District 10 in **north Manhattan**.

City Council Districts 14, 15, 16, and 17 also were among the top five districts with the greatest number of homeless students, a proxy for those living doubled up in unstable housing situations.

Shelters in districts with high unemployment could serve as locations for City-funded employment programs serving both the shelter population and the surrounding community.

Unemployment, by City Council District

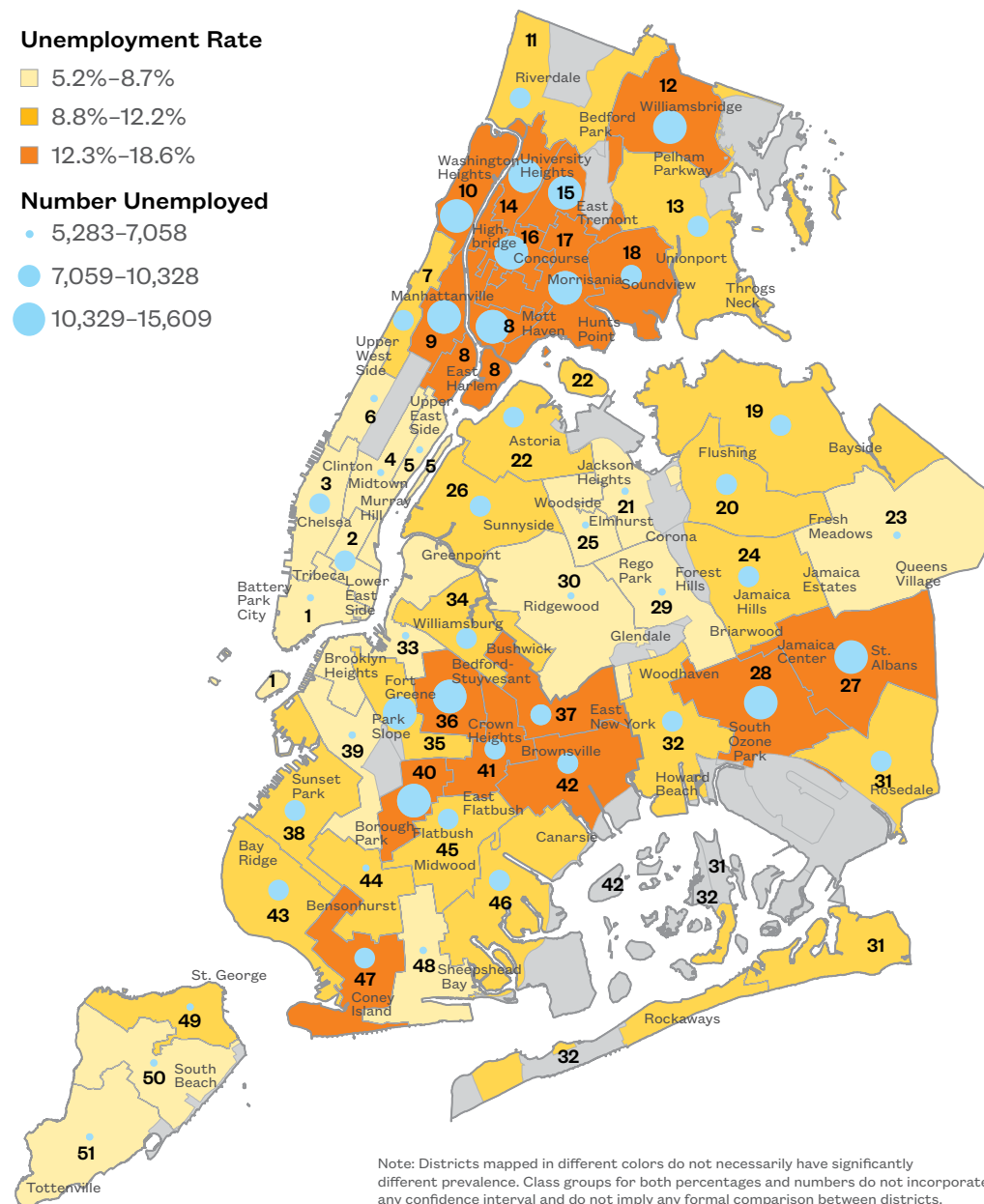
2009–2013 5-year Estimate

Unemployment Rate

- 5.2%–8.7%
- 8.8%–12.2%
- 12.3%–18.6%

Number Unemployed

- 5,283–7,058
- 7,059–10,328
- 10,329–15,609



Note: Districts mapped in different colors do not necessarily have significantly different prevalence. Class groups for both percentages and numbers do not incorporate any confidence interval and do not imply any formal comparison between districts. Margin of error for percentage values is between 0.6%–1.3%. Coefficient of variation for number values is 4.3%–7.8%

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.

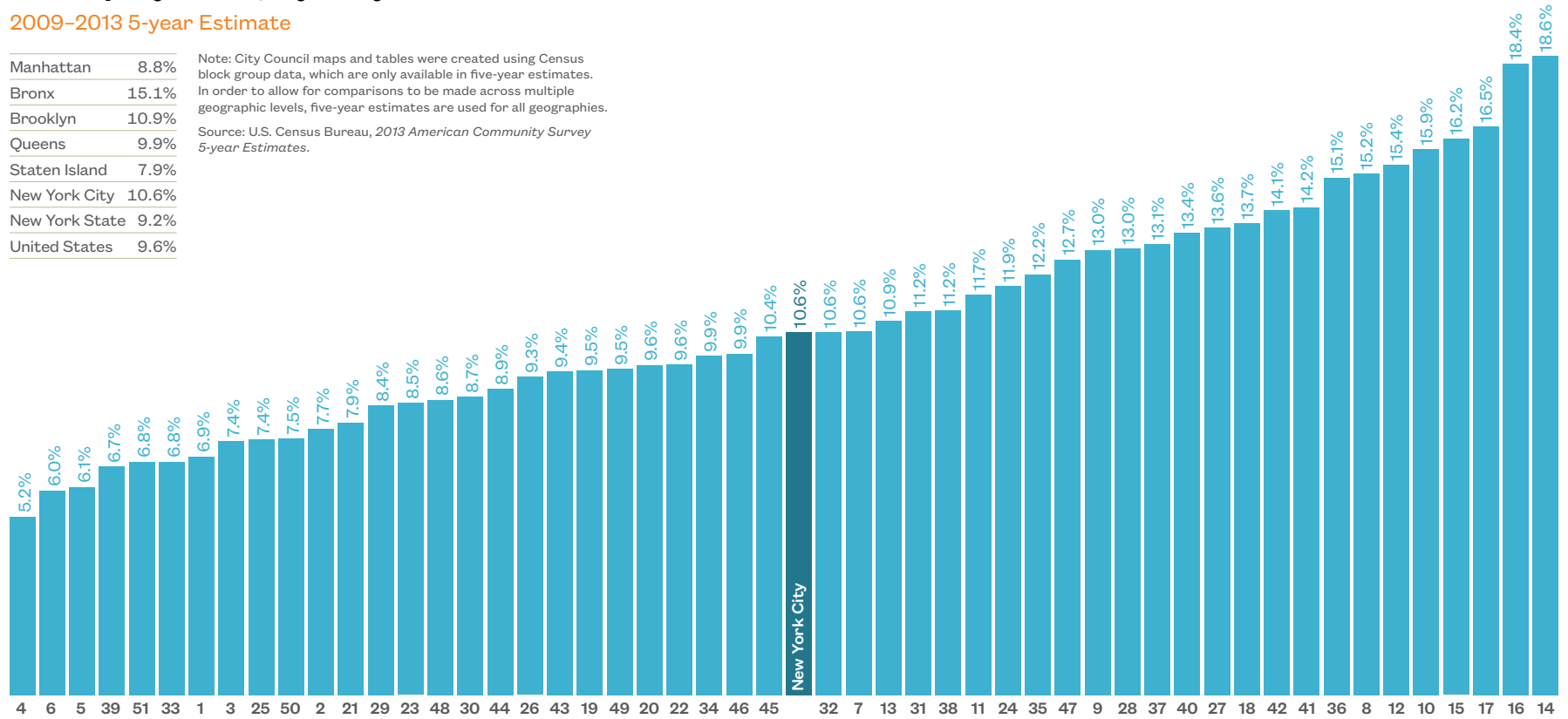
Unemployment, by City Council District

2009–2013 5-year Estimate

Manhattan	8.8%
Bronx	15.1%
Brooklyn	10.9%
Queens	9.9%
Staten Island	7.9%
New York City	10.6%
New York State	9.2%
United States	9.6%

Note: City Council maps and tables were created using Census block group data, which are only available in five-year estimates. In order to allow for comparisons to be made across multiple geographic levels, five-year estimates are used for all geographies.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.



City Council Districts and Select Neighborhoods

District 1 Battery Park, Wall Street, Tribeca, Two Bridges, Bowery	District 8 El Barrio/East Harlem, South Bronx	District 15 Fordham, Bathgate, Bronxdale, Van Nest, Mount Hope	District 21 Elmhurst, East Elmhurst, Corona, Jackson Heights	District 27 St. Albans, Hollis, Cambria Heights, Queens Village, Addisleigh Park	District 33 Brooklyn Heights, DUMBO, Williamsburg, Greenpoint, Boerum Hill	District 39 Cobble Hill, Carroll Gardens, Columbia Waterfront, Gowanus	District 46 Flatlands, Georgetown, Marine Park, Bergen Beach, Mill Basin
District 2 Lower East Side, East Village, Gramercy Park, Rosehill, Kips Bay	District 9 Central Harlem, Morningside Heights, Upper West Side, East Harlem	District 16 West Bronx, Morrisania, Highbridge, Melrose	District 22 Astoria, Woodside, East Elmhurst, Jackson Heights	District 28 Jamaica, South Jamaica, South Ozone Park, Springfield Gardens	District 34 Williamsburg, Bushwick, Ridgewood	District 40 Prospect-Lefferts, Flatbush, Kensington, Ditmas Park	District 47 Bensonhurst, Gravesend, Sea Gate, Coney Island
District 3 Soho, West Village, Chelsea, Clinton	District 10 Washington Heights, Inwood, Marble Hill	District 17 Melrose, Longwood, Hunts Point, Morrisania, Crotona Park East	District 23 Bayside Hills, Bellerose, Douglaston, Floral Park, Fresh Meadows	District 29 Rego Park, Forest Hills, Kew Gardens, Richmond Hill	District 35 Clinton Hill, Prospect Heights, Crown Heights	District 41 Bedford-Stuyvesant, Ocean Hill-Brownsville, East Flatbush	District 48 Brighton Beach, Brightwater Towers, Luna Park, Madison
District 4 Upper East Side, Central Park South, Grand Central, Tudor City	District 11 Bedford Park, Kingsbridge, Norwood, Riverdale	District 18 Parkchester, Soundview, Castle Hill, Harding Park, Clason Point	District 24 Kew Gardens Hill, Pomonok, Utopia, Briarwood	District 30 Maspeth, Ridgewood, Glendale, Middle Village, Richmond Hill	District 36 Bedford-Stuyvesant, Northern Crown Heights	District 42 East New York, Starrett City	District 49 St. George, Tompkinsville, Stapleton, Snug Harbor, Livingston
District 5 Yorkville, Lenox Hill, Roosevelt Island, Sutton Place	District 12 Wakefield, Williamsbridge, Edenwald, Fishbay, Baychester	District 19 Bayside, Whitestone, Auburndale, College Point, Little Neck	District 25 Jackson Heights, Elmhurst	District 31 Laurelton, Rosedale, Springfield Gardens, Bayswater	District 37 Bushwick, Cypress Hills, City Line, Oceanhill-Brownsville	District 43 Bay Ridge, Bensonhurst, Dyker Heights, Bath Beach	District 50 Arden Heights, Annadale, Westerleigh, Oakwood Heights, Oakwood Beach
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District 7 Manhattan Valley, Morningside Heights, Manhattanville	District 14 Fordham, Kingsbridge, Morris Heights, West Bronx					District 45 Flatbush, East Flatbush, Flatlands, Midwood, Canarsie	

Educational Attainment in New York City Council Districts

In New York City 45% of people 25 years and older had attained only their high school diploma or less. Specifically, one in five (20%) residents had not finished high school.

For roughly two-thirds of City Council districts, the most common level of education was a high school diploma or less. In 13 out of 51 City Council districts, the most common level of education was less than a high school diploma.

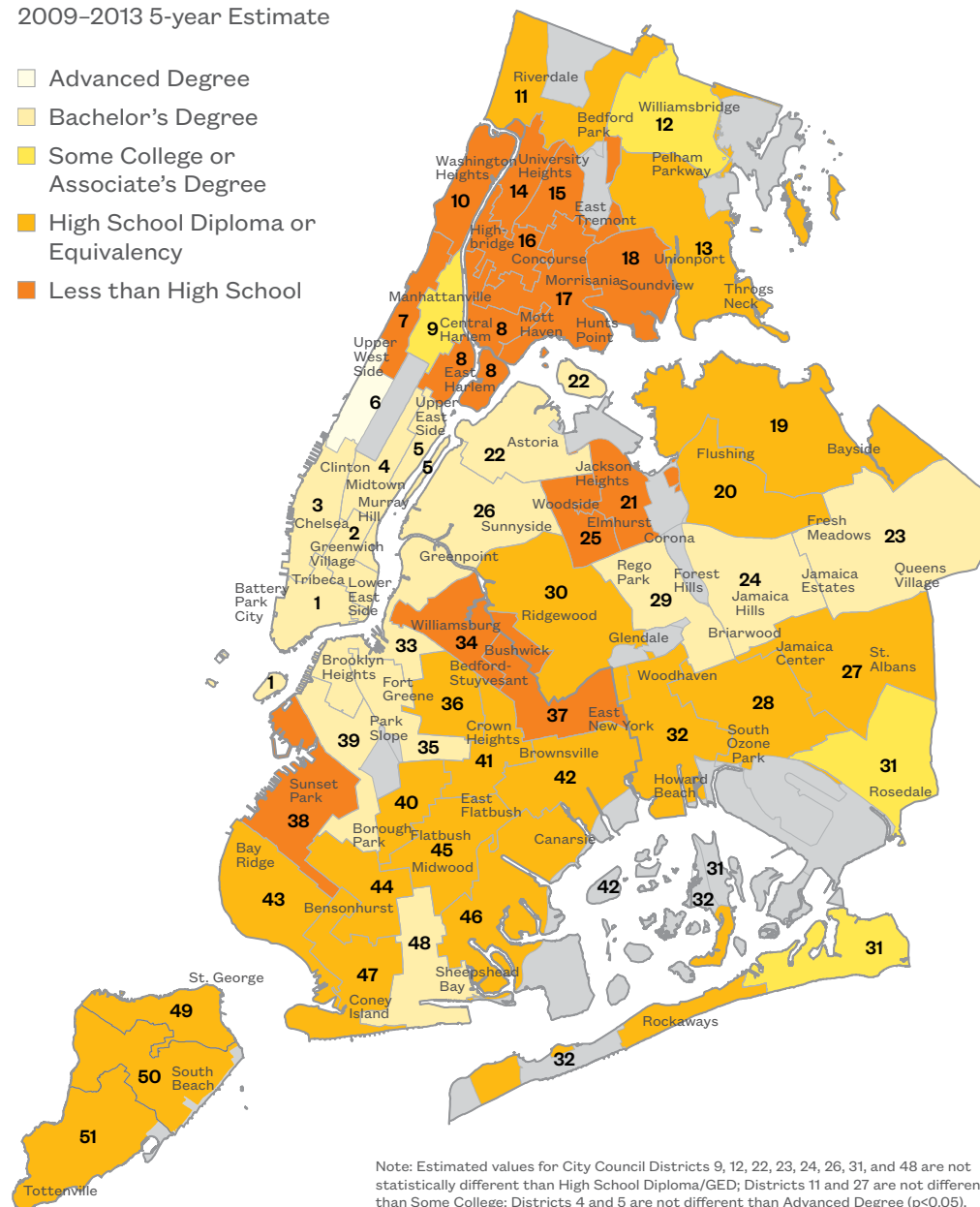
In nine out of thirteen City Council districts whose most common level of educational attainment was less than high school, there was also higher than average (8%) student homelessness. These included **northern Manhattan, East Harlem**, all of the **central and south Bronx**, and the **Bushwick/Brownsville** area of Brooklyn (Districts 7, 8, 10, 14, 15, 16, 17, 18, and 37).

Adult basic education along with job training must be included in any strategy aiming to prevent homelessness or reduce the return to shelter rate.

Education, by City Council District

Most Common Level of Educational Attainment Among Adults 25 Years or Older
2009–2013 5-year Estimate

- Advanced Degree
- Bachelor's Degree
- Some College or Associate's Degree
- High School Diploma or Equivalency
- Less than High School



Note: Estimated values for City Council Districts 9, 12, 22, 23, 24, 26, 31, and 48 are not statistically different than High School Diploma/GED; Districts 11 and 27 are not different than Some College; Districts 4 and 5 are not different than Advanced Degree ($p < 0.05$). Margin of error is between 0.4%–1.5%.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.

Educational Attainment, by City Council District

Percent of Adults 25 Years or Older by Highest Education Level Achieved

2009–2013 5-year Estimate

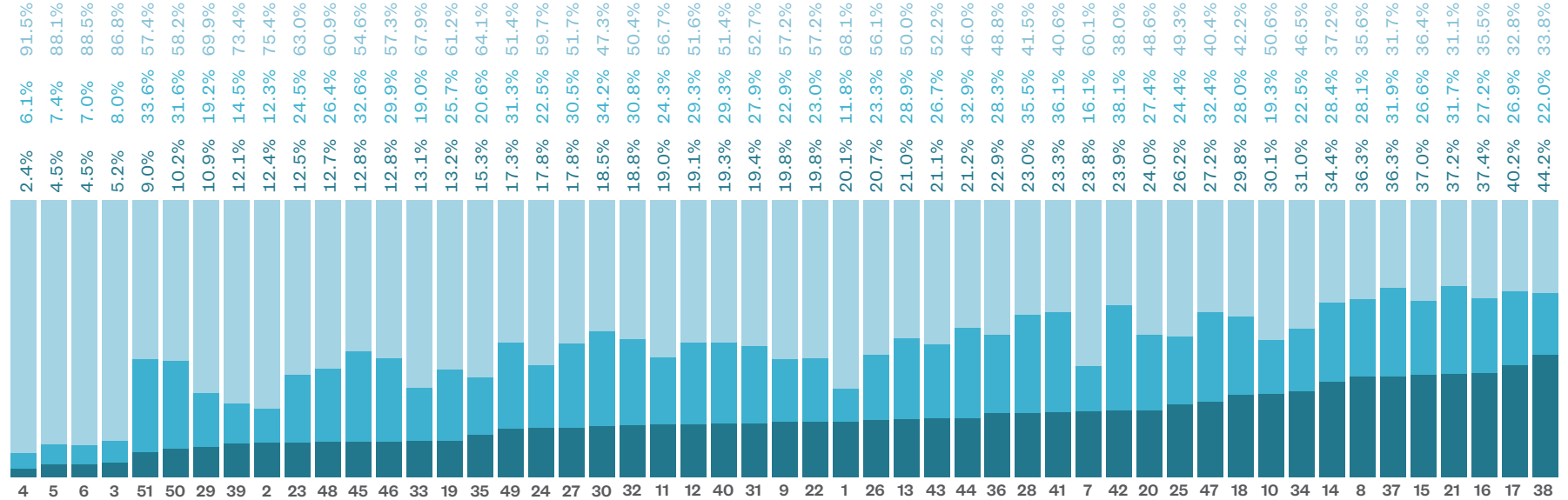
■ Less than High School ■ High School ■ More than High School

Note: City Council maps and tables were created using Census block group data, which are only available in five-year estimates. In order to allow for comparisons to be made across multiple geographic levels, five-year estimates are used for all geographies.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.

	< HS	HS	> HS
Manhattan	14.0%	12.7%	73.2%
Bronx	30.1%	27.5%	42.3%
Brooklyn	21.5%	27.3%	51.3%
Queens	19.9%	27.2%	53.0%

	< HS	HS	> HS
Staten Island	12.0%	32.2%	55.8%
New York City	20.2%	24.5%	55.2%
New York State	14.8%	27.1%	58.0%
United States	14.0%	28.1%	57.8%



City Council Districts and Select Neighborhoods

- | | | | | | | | |
|---|--|---|--|--|--|--|---|
| District 1
Battery Park, Wall Street, Tribeca, Two Bridges, Bowery | District 8
El Barrio/East Harlem, South Bronx | District 15
Fordham, Bathgate, Bronxdale, Van Nest, Mount Hope | District 21
Elmhurst, East Elmhurst, Corona, Jackson Heights | District 27
St. Albans, Hollis, Cambria Heights, Queens Village, Addisleigh Park | District 33
Brooklyn Heights, DUMBO, Williamsburg, Greenpoint, Boerum Hill | District 39
Cobble Hill, Carroll Gardens, Columbia Waterfront, Gowanus | District 46
Flatlands, Georgetown, Marine Park, Bergen Beach, Mill Basin |
| District 2
Lower East Side, East Village, Gramercy Park, Rosehill, Kips Bay | District 9
Central Harlem, Morningside Heights, Upper West Side, East Harlem | District 16
West Bronx, Morrisania, Highbridge, Melrose | District 22
Astoria, Woodside, East Elmhurst, Jackson Heights | District 28
Jamaica, South Jamaica, South Ozone Park, Springfield Gardens | District 34
Williamsburg, Bushwick, Ridgewood | District 40
Prospect-Lefferts, Flatbush, Kensington, Ditmas Park | District 47
Bensonhurst, Gravesend, Sea Gate, Coney Island |
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Soho, West Village, Chelsea, Clinton | District 10
Washington Heights, Inwood, Marble Hill | District 17
Melrose, Longwood, Hunts Point, Morrisania, Crotona Park East | District 23
Bayside Hills, Bellerose, Douglaston, Floral Park, Fresh Meadows | District 29
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Clinton Hill, Prospect Heights, Crown Heights | District 41
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Manhattan Valley, Morningside Heights, Manhattanville | District 14
Fordham, Kingsbridge, Morris Heights, West Bronx | | | | | District 45
Flatbush, East Flatbush, Flatlands, Midwood, Canarsie | |

Households Receiving Public Assistance

Roughly 129,000 (4%) households in New York City received public assistance in 2013. These families were most heavily concentrated in the **south and central Bronx, central Brooklyn, and Harlem** (Districts 8, 14, 15, 16, 17, and 36), areas that all struggle with high rates of family shelter entry.

Public assistance is an important safety net for struggling families but it can add to their housing instability if they unexpectedly lose benefits. In 2013, 23% of children and adults applying for shelter were part of cases that had been sanctioned or closed due to alleged non-compliance within the prior 12 months.¹

¹ New York City Human Resources Administration/Department of Social Services, *Testimony of Steven Banks, Commissioner of the New York City Human Resources Administration, At the New York State Senate—Task Force on Social Service Delivery in New York City*, October 7, 2015.

Public Assistance, by City Council District

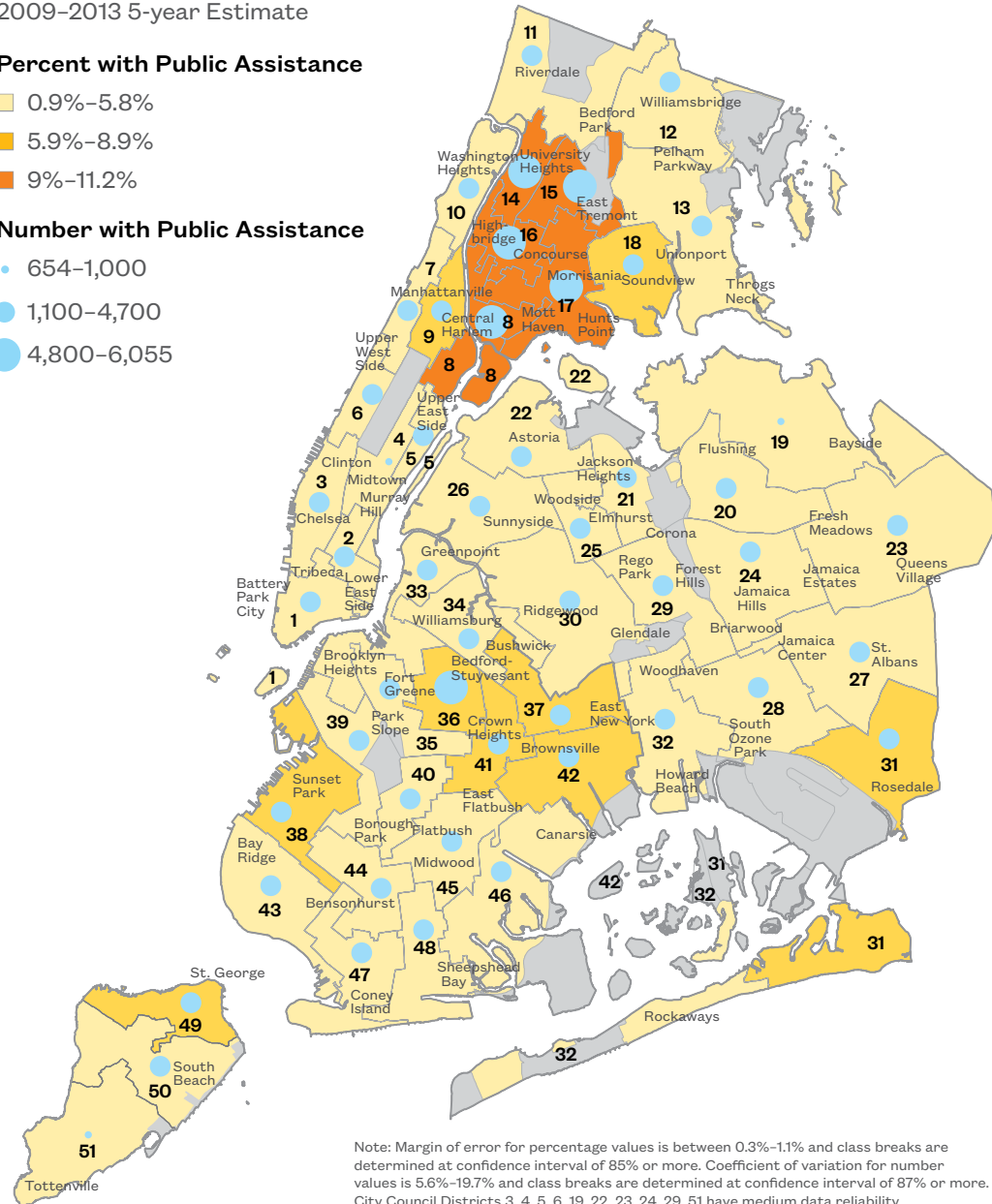
Number and Percent of Households Receiving Public Assistance
2009–2013 5-year Estimate

Percent with Public Assistance

- 0.9%–5.8%
- 5.9%–8.9%
- 9%–11.2%

Number with Public Assistance

- 654–1,000
- 1,100–4,700
- 4,800–6,055



Note: Margin of error for percentage values is between 0.3%–1.1% and class breaks are determined at confidence interval of 85% or more. Coefficient of variation for number values is 5.6%–19.7% and class breaks are determined at confidence interval of 87% or more. City Council Districts 3, 4, 5, 6, 19, 22, 23, 24, 29, 51 have medium data reliability.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.

Public Assistance, by City Council District

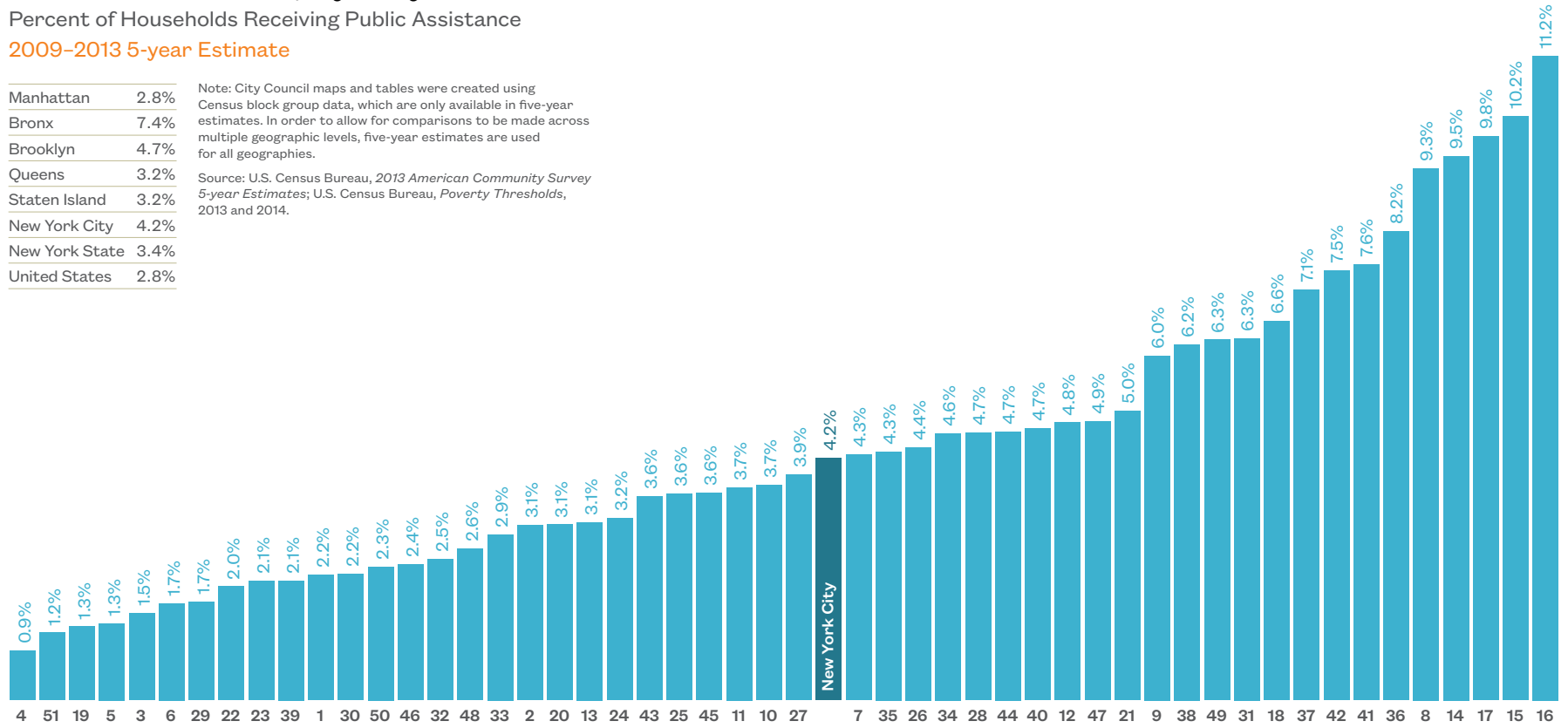
Percent of Households Receiving Public Assistance

2009–2013 5-year Estimate

Manhattan	2.8%
Bronx	7.4%
Brooklyn	4.7%
Queens	3.2%
Staten Island	3.2%
New York City	4.2%
New York State	3.4%
United States	2.8%

Note: City Council maps and tables were created using Census block group data, which are only available in five-year estimates. In order to allow for comparisons to be made across multiple geographic levels, five-year estimates are used for all geographies.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates; U.S. Census Bureau, Poverty Thresholds, 2013 and 2014.



City Council Districts and Select Neighborhoods

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Single Mothers with Young Children Living in Poverty

Over 19,000 single mothers with children under five live in poverty in New York City, but by community district, the number ranged from zero on the **Upper East Side of Manhattan (M08)** to over 1,200 in **Mott Haven/Hunts Point (B01/B02)**.

Seven out of the ten community districts with the largest number of single mothers with children under five living in poverty were also among the top ten community districts for the rate of family shelter entry. These districts included all of the **south and central West Bronx, East New York, Brownsville, and Bedford-Stuyvesant (B01/B02, B03/B06, B04, B05, K03, K05, and K16)**.

Single mothers with children under five living in poverty experience high rates of severe rent burden, often inflexible work schedules in low-wage occupations, and a lack of quality affordable child care. Addressing these issues is key to reducing family homelessness.

Families Entering Shelter and Single Mothers with Young Children Living in Poverty, by Community District

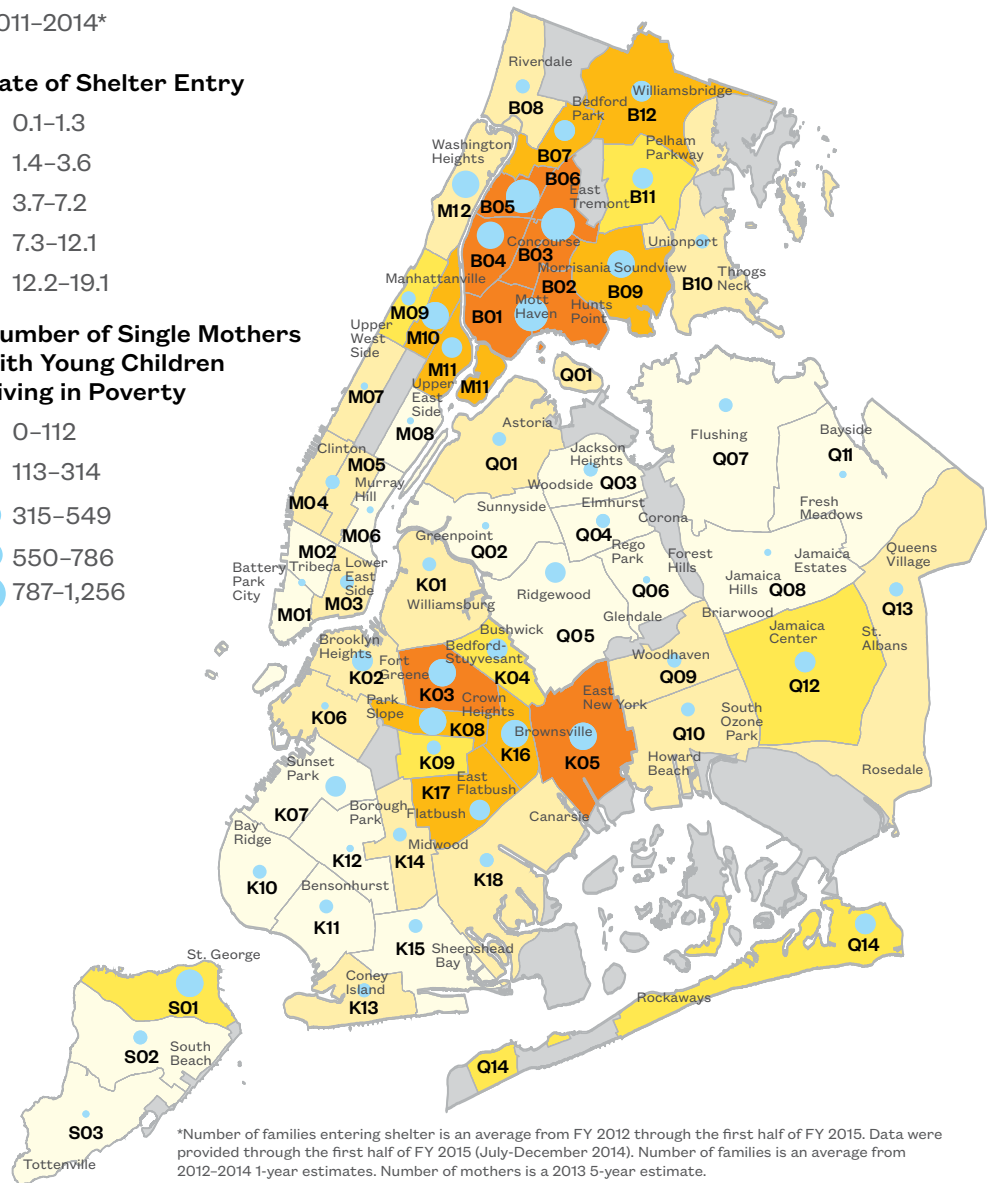
Annual Rate of Families with Children Entering Shelter per 1,000 Families (3.5-year Average) and Single Mothers with Children Under 5 Years Old Earning Below the Federal Poverty Level 2011-2014*

Rate of Shelter Entry

- 0.1-1.3
- 1.4-3.6
- 3.7-7.2
- 7.3-12.1
- 12.2-19.1

Number of Single Mothers with Young Children Living in Poverty

- 0-112
- 113-314
- 315-549
- 550-786
- 787-1,256



*Number of families entering shelter is an average from FY 2012 through the first half of FY 2015. Data were provided through the first half of FY 2015 (July-December 2014). Number of families is an average from 2012-2014 1-year estimates. Number of mothers is a 2013 5-year estimate.

Source: New York City Department of Homeless Services, unpublished data tabulated by the Institute for Children, Poverty, and Homelessness, FY 2012-FY 2015; U.S. Census Bureau, 2009-2013 American Community Survey 5-year Estimates; U.S. Census Bureau, American Community Survey 1-year Estimates, 2012-2014.

Single Mothers with Young Children Living in Poverty, by Community District

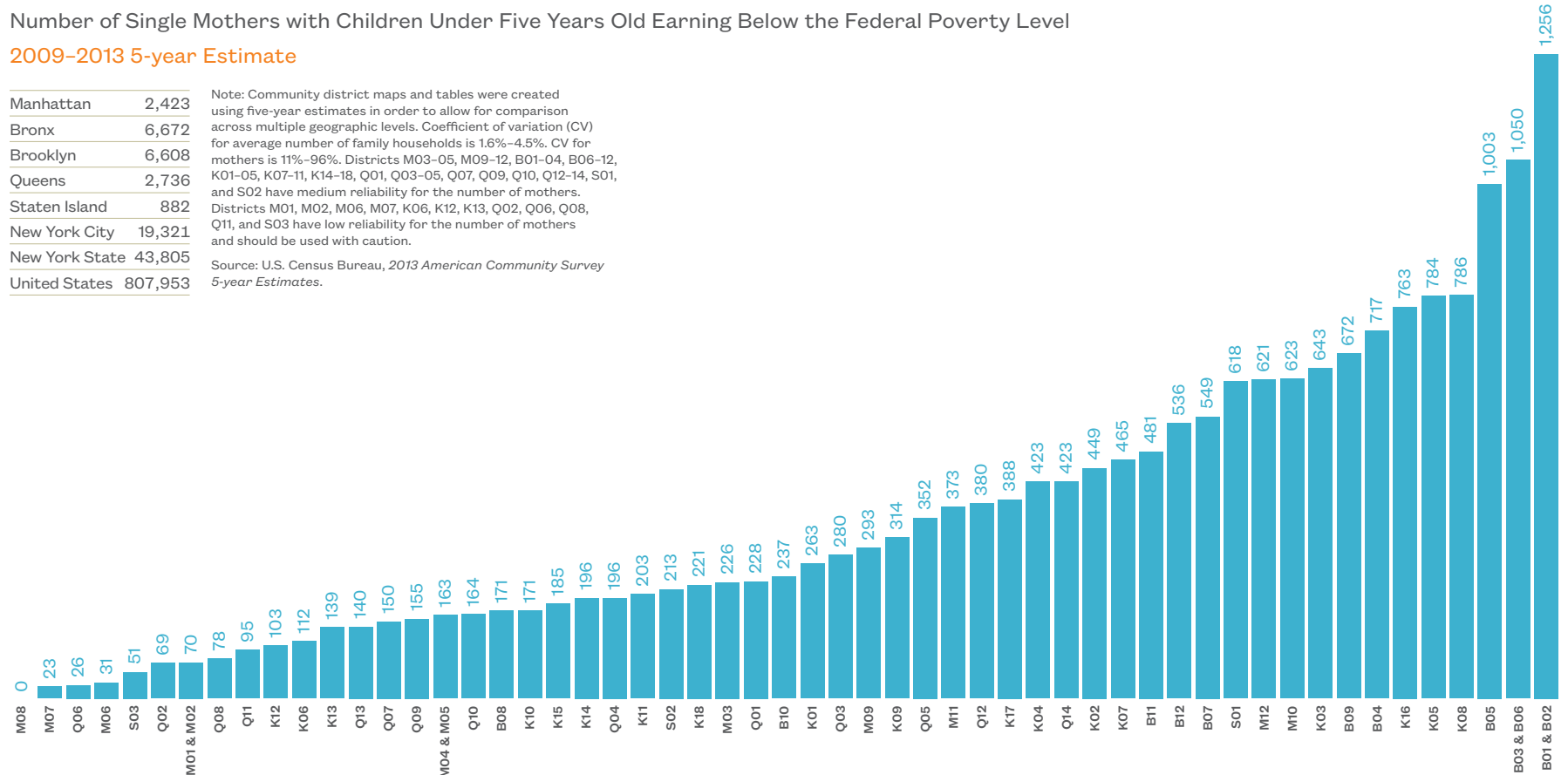
Number of Single Mothers with Children Under Five Years Old Earning Below the Federal Poverty Level

2009–2013 5-year Estimate

Manhattan	2,423
Bronx	6,672
Brooklyn	6,608
Queens	2,736
Staten Island	882
New York City	19,321
New York State	43,805
United States	807,953

Note: Community district maps and tables were created using five-year estimates in order to allow for comparison across multiple geographic levels. Coefficient of variation (CV) for average number of family households is 1.6%–4.5%. CV for mothers is 11%–96%. Districts M03–05, M09–12, B01–04, B06–12, K01–05, K07–11, K14–18, Q01, Q03–05, Q07, Q09, Q10, Q12–14, S01, and S02 have medium reliability for the number of mothers. Districts M01, M02, M06, M07, K06, K12, K13, Q02, Q06, Q08, Q11, and S03 have low reliability for the number of mothers and should be used with caution.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates.



Community Districts and Select Neighborhoods

Manhattan M01 & M02 Tribeca/Greenwich Village	M10 Central Harlem	B07 Bedford Park	Brooklyn K01 Williamsburg/Greenpoint	K08 Crown Heights North	K16 Brownsville	Q05 Ridgewood/Glendale	Q12 Jamaica/St. Albans
M03 Lower East Side	M11 East Harlem	B08 Riverdale	K02 Fort Greene/Brooklyn Heights	K09 Crown Heights South	K17 East Flatbush	Q06 Rego Park/Forest Hills	Q13 Queens Village
M04 & M05 Chelsea/Clinton/Midtown	M12 Washington Heights	B09 Unionport/Soundview	K03 Bedford-Stuyvesant	K10 Bay Ridge	K18 Canarsie	Q07 Flushing	Q14 The Rockaways
M06 Murray Hill/Stuyvesant	Bronx B01 & B02 Mott Haven/Hunts Point	B10 Throgs Neck	K04 Bushwick	K11 Bensonhurst	Queens Q01 Astoria	Q08 Fresh Meadows/Briarwood	Staten Island S01 St. George
M07 Upper West Side	B03 & B06 Morrisania/East Tremont	B11 Pelham Parkway	K05 East New York	K12 Borough Park	Q02 Sunnyside/Woodside	Q09 Woodhaven	S02 South Beach
M08 Upper East Side	B04 Concourse/Highbridge	B12 Williamsbridge	K06 Park Slope	K13 Coney Island	Q03 Jackson Heights	Q10 Howard Beach	S03 Tottenville
M09 Manhattanville	B05 University Heights		K07 Sunset Park	K14 Flatbush/Midwood	Q04 Elmhurst/Corona	Q11 Bayside	
				K15 Sheepshead Bay			

Children Living in Poverty

The rate of children living in poverty ranged by City Council district from 4% in the **Lenox Hill/Roosevelt Island** area of Manhattan (District 5) to 46% in the **West Bronx/Highbridge** area of the Bronx (District 16). Citywide, the average was 24%.

The top ten City Council districts with the largest number of children living in poverty were: districts encompassing **East Harlem** and all of the **south and central Bronx** (Districts 8, 14, 15, 16, 17, and 18), and districts including areas of **Bushwick, Brownsville, Sunset Park, Red Hook, Bedford-Stuyvesant, and East New York** (Districts 37, 38, 41, and 42). Each of these City Council districts had over 7,000 children living in poverty.

Districts 8, 14, 16, 37, and 42 all include neighborhoods with high rates of family shelter entry.

It is important to ensure access to services in districts with both high levels of childhood poverty and shelter entry.

Child Poverty, by City Council District

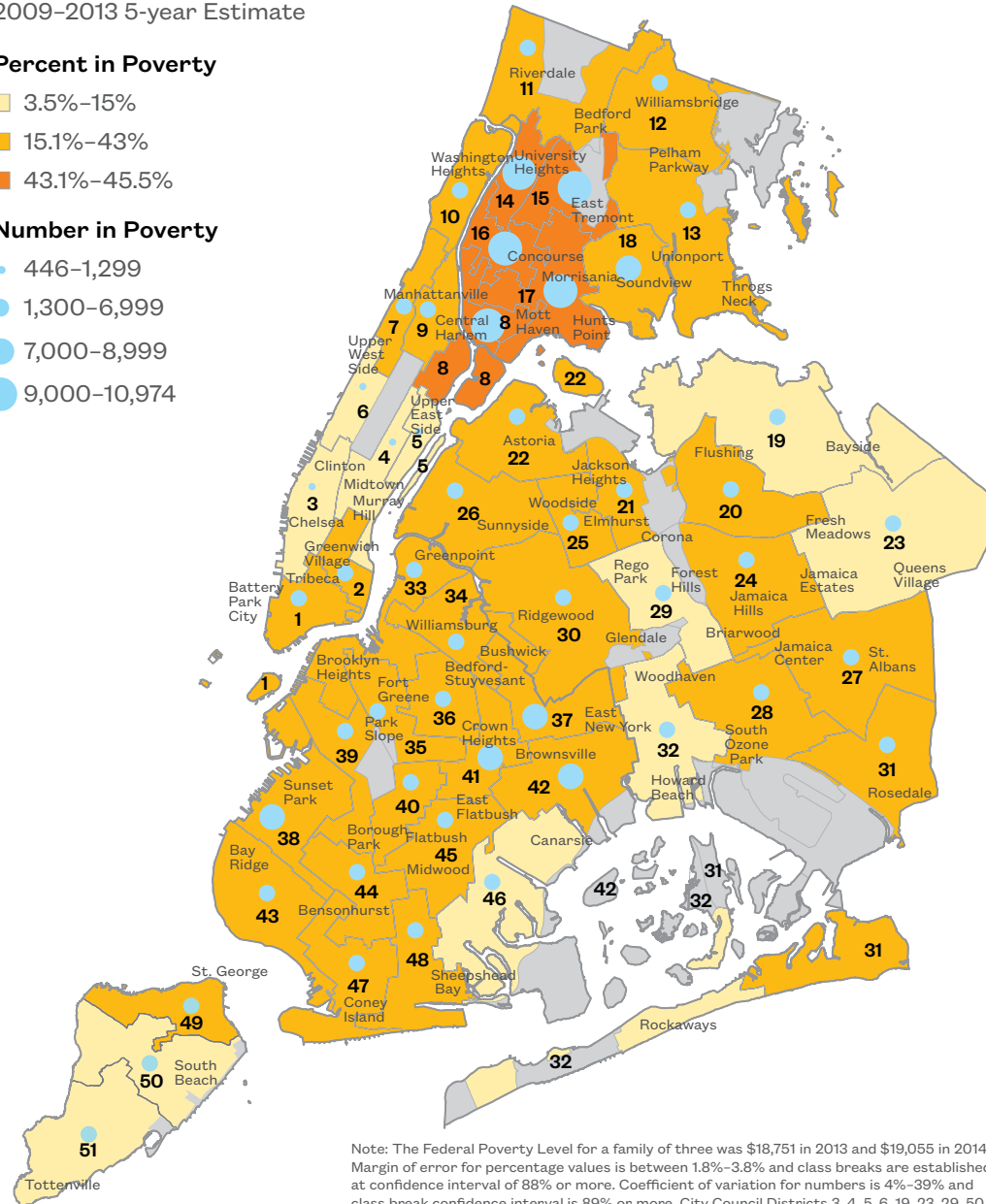
Number and Percent of Households with Children Living in Poverty
2009–2013 5-year Estimate

Percent in Poverty

- 3.5%–15%
- 15.1%–43%
- 43.1%–45.5%

Number in Poverty

- 446–1,299
- 1,300–6,999
- 7,000–8,999
- 9,000–10,974



Note: The Federal Poverty Level for a family of three was \$18,751 in 2013 and \$19,055 in 2014. Margin of error for percentage values is between 1.8%–3.8% and class breaks are established at confidence interval of 88% or more. Coefficient of variation for numbers is 4%–39% and class break confidence interval is 89% or more. City Council Districts 3, 4, 5, 6, 19, 23, 29, 50, and 51 have medium data reliability.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates; U.S. Census Bureau, Poverty Thresholds, 2013 and 2014.

Child Poverty, by City Council District

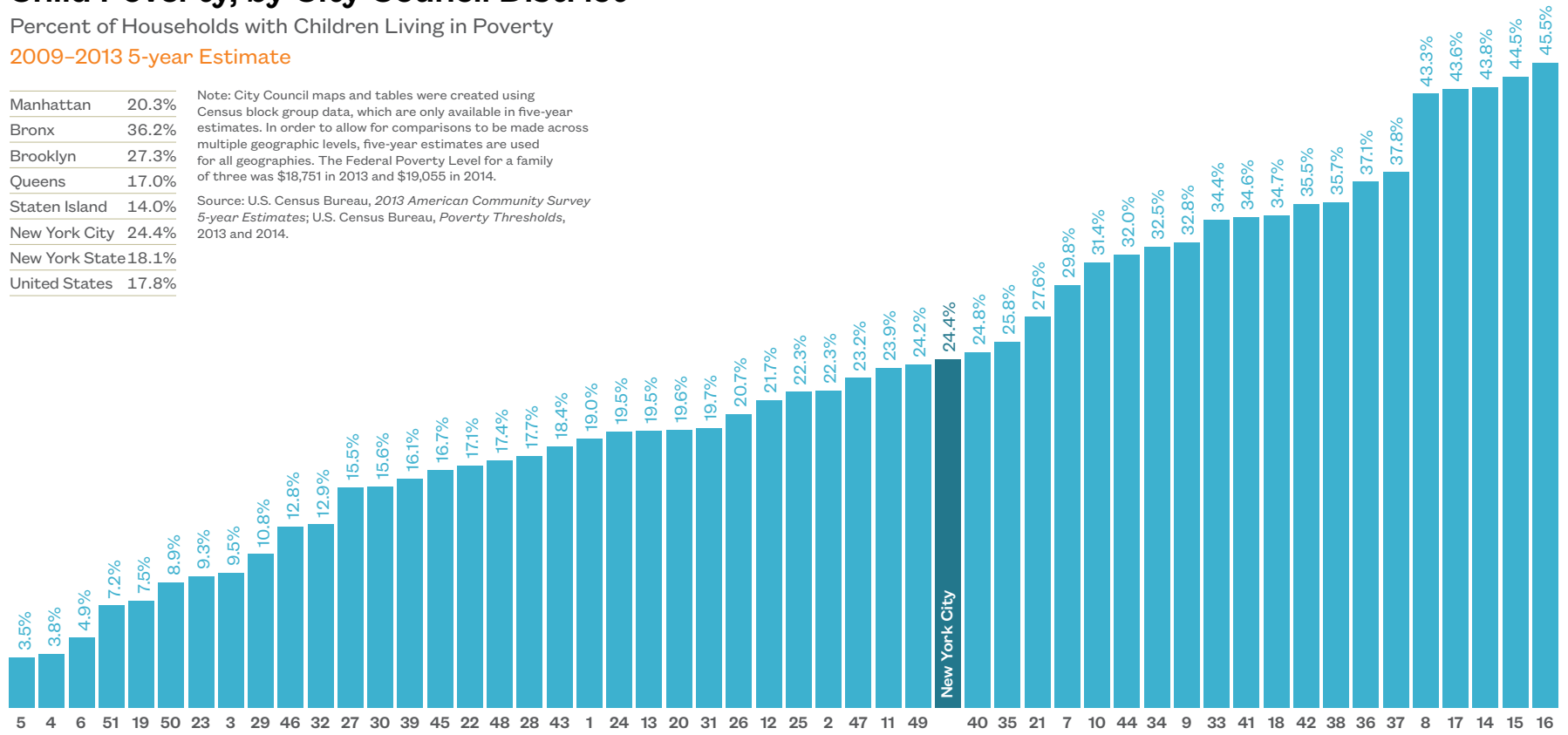
Percent of Households with Children Living in Poverty

2009–2013 5-year Estimate

Manhattan	20.3%
Bronx	36.2%
Brooklyn	27.3%
Queens	17.0%
Staten Island	14.0%
New York City	24.4%
New York State	18.1%
United States	17.8%

Note: City Council maps and tables were created using Census block group data, which are only available in five-year estimates. In order to allow for comparisons to be made across multiple geographic levels, five-year estimates are used for all geographies. The Federal Poverty Level for a family of three was \$18,751 in 2013 and \$19,055 in 2014.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates; U.S. Census Bureau, Poverty Thresholds, 2013 and 2014.



City Council Districts and Select Neighborhoods

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Poverty in New York City Council Districts

The percentage of residents who lived below the Federal Poverty Level ranged from a low of 6% in **Tottenville** (District 51) to a high of 40% in **Morrisania** (District 17); citywide, the rate was 20%.

Five City Council districts (8, 14, 15, 16, and 17) encompassing **East Harlem** and the **south and central West Bronx** had poverty rates of 35%–40%.

In one-third of City Council districts, more than one out of every four people lived in poverty (25%).

To effectively reduce the homeless family census, the factors which keep families poor, such as low educational attainment and limited job skills, must be directly addressed.

Poverty, by City Council District

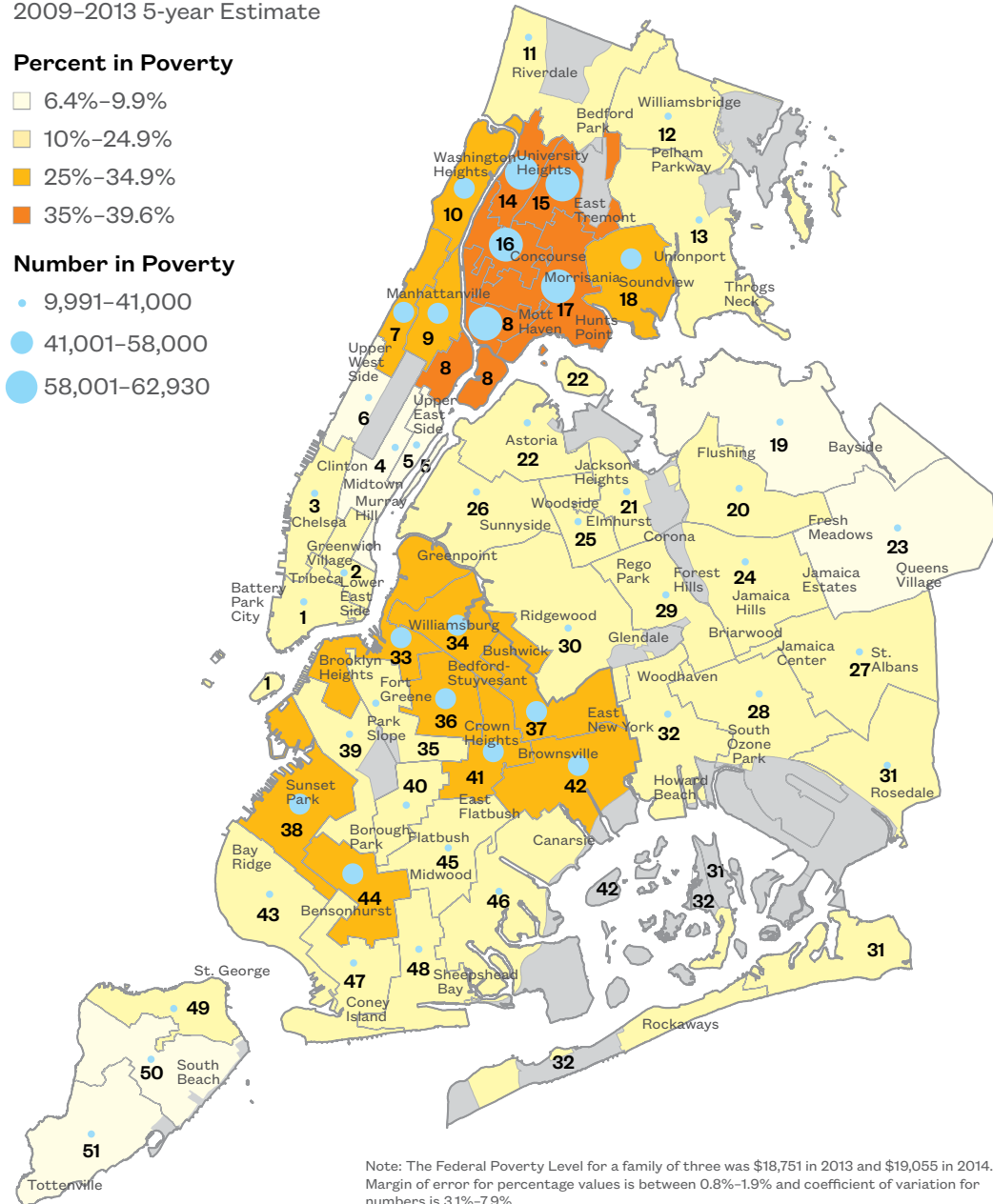
Number and Percent of Population Earning Below the Federal Poverty Level
2009–2013 5-year Estimate

Percent in Poverty

- 6.4%–9.9%
- 10%–24.9%
- 25%–34.9%
- 35%–39.6%

Number in Poverty

- 9,991–41,000
- 41,001–58,000
- 58,001–62,930



Note: The Federal Poverty Level for a family of three was \$18,751 in 2013 and \$19,055 in 2014. Margin of error for percentage values is between 0.8%–1.9% and coefficient of variation for numbers is 3.1%–7.9%.

Source: U.S. Census Bureau, 2013 American Community Survey 5-year Estimates; U.S. Census Bureau, Poverty Thresholds, 2013 and 2014.

Poverty, by City Council District

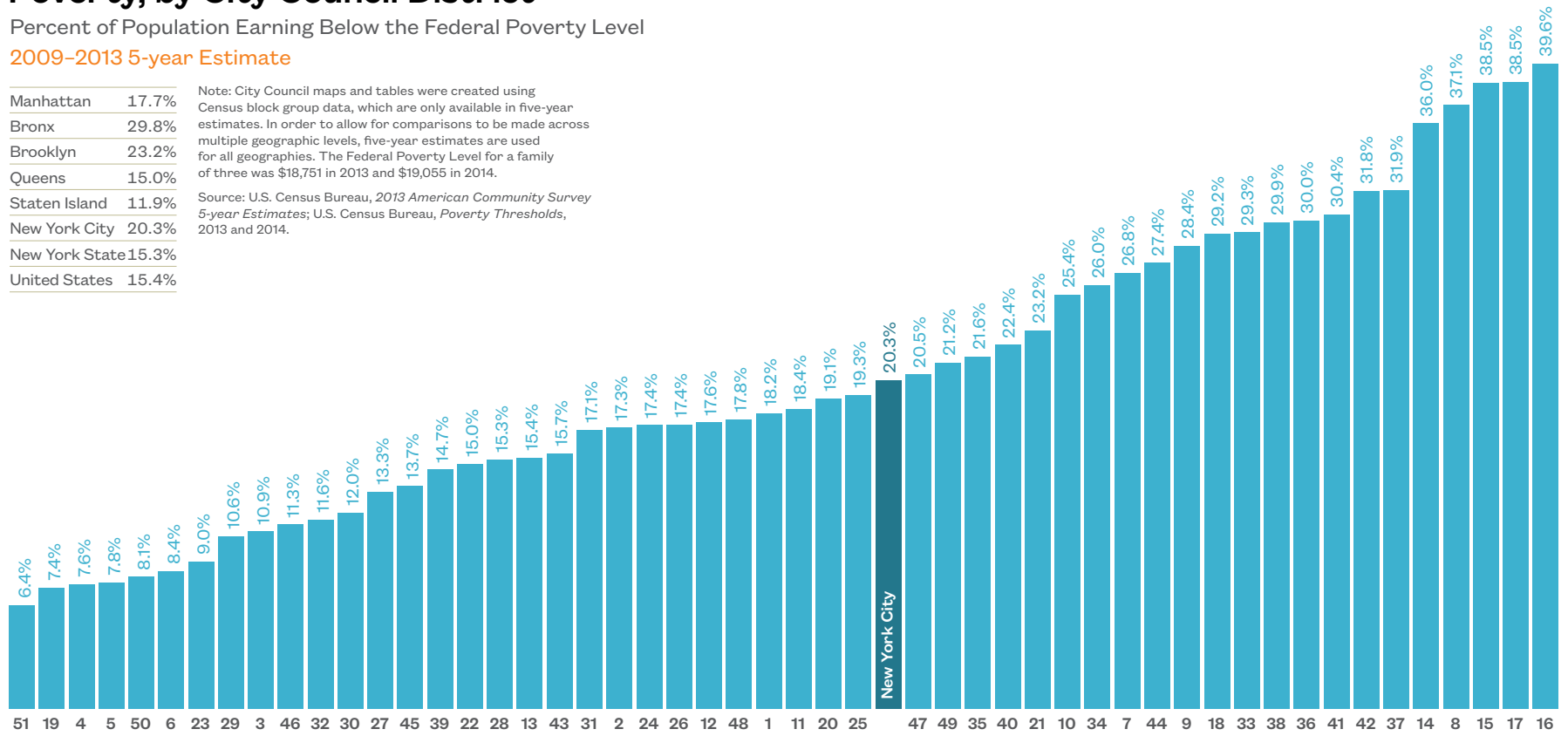
Percent of Population Earning Below the Federal Poverty Level

2009–2013 5-year Estimate

Manhattan	17.7%
Bronx	29.8%
Brooklyn	23.2%
Queens	15.0%
Staten Island	11.9%
New York City	20.3%
New York State	15.3%
United States	15.4%

Note: City Council maps and tables were created using Census block group data, which are only available in five-year estimates. In order to allow for comparisons to be made across multiple geographic levels, five-year estimates are used for all geographies. The Federal Poverty Level for a family of three was \$18,751 in 2013 and \$19,055 in 2014.

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